

VIA ELECTRONIC FILING

April 15, 2016

Honorable Kimberly D. Bose, Secretary
Federal Energy Regulatory Commission
888 First Street, N.E.
Washington, D.C. 20426

**SUBJECT: Bear Swamp Project (FERC Project No. 2669)
Consultation Pursuant to the Study Plan Determination
Baseline Study of Freshwater Mussel Species, State-listed Odonates Survey,
and Instream Flow Assessment**

Dear Secretary Bose:

As directed by the Federal Energy Regulatory Commission's (FERC) October 30, 2015 Study Plan Determination (SPD) for the Bear Swamp Project (FERC No. 2669) (Project), Bear Swamp Power Company, LLC has consulted with stakeholders regarding specific aspects germane to five of the studies described in the SPD. This letter summarizes the results of the consultation conducted pursuant to the SPD.

Background

By letter dated January 22, 2016, BSPC invited stakeholders to participate in a study consultation meeting that was held on February 23, 2016 in Greenfield, MA during which the five following studies were discussed:

1. Instream Flow Assessment
2. State-listed Odonates Survey
3. Baseline Study of Freshwater Mussel Species
4. Whitewater Boating Flow Study
5. Angler Wading Study

In advance of the meeting on February 12, 2016, BSPC provided stakeholders with highly detailed aquatic mesohabitat maps of the Deerfield River, including the upstream extent of the Project's Lower Reservoir, the river reach extending from Fife Brook Dam downstream to the confluence with the Cold River, and the river reach extending from the Cold River downstream to the Deerfield Station No. 4 backwater. The aquatic mesohabitat maps were developed based on the results of field studies and mapping conducted in September 2015 and provided thorough and comprehensive information on mapped habitat and substrate types. The aquatic mesohabitat maps also presented the locations of proposed survey and study areas and other information relevant to the specific aspects of studies which were the subject of the February 23, 2016 study consultation meeting.

In addition, BSPC provided a large-scale, 12-foot-long laminated enlargement of the detailed mesohabitat mapping and survey/study locations for use during the meeting, along with discussion of summary acreage/percentage data. However, stakeholders requested that BSPC provide supplemental tabular data regarding mapped aquatic mesohabitats. Accordingly, by letter dated March 4, 2016, BSPC provided stakeholders with a Microsoft Excel® workbook that presented tabular attribute data for each mapped mesohabitat polygon, including aquatic habitat category, average thalweg depth, average wetted width, thalweg spot velocity, dominant substrate, subdominant substrate, and acreage. The polygons were keyed to a 2-sheet, large format map that was also made available to stakeholders on March 4, 2016.

The tabular data and accompanying map were intended to assist stakeholders' review of proposed freshwater mussel survey sites, odonate survey transects, and the proposed location of ten transects associated with the Instream Flow Assessment. The workbook provided attributes both individually and in a consolidated format for the upstream extent of the Project's Lower Reservoir, the river reach extending from Fife Brook Dam downstream to the confluence with the Cold River, and the river reach extending from the Cold River downstream to the Deerfield Station No. 4 backwater. BSPC also summarized aquatic mesohabitat and dominant substrate acreage and percentage data discussed during the February 23, 2016 meeting in the workbook.

Baseline Study of Freshwater Mussel Species

The Massachusetts Division of Fisheries and Wildlife (MADFW) and the U.S. Fish and Wildlife Services (USFWS) provided comments on the proposed Baseline Study of Freshwater Mussel Species survey locations. By letter dated March 25, 2016, the MADFW recommended changes in the location of selected mussel survey locations. The locations recommended for surveys were provided as Attachment 1 to the MADFW's March 25, 2016 letter.

The USFWS also provided comments on the Freshwater Mussel Survey in an email dated March 30, 2016. The USFWS recommended alternative mussel survey locations; however, the USFWS stated that if the recommended locations differed from those provided by the MADFW, the USFWS would defer to the MADFW's recommendations.

BSPC reviewed the recommendations provided by the MADFW and USFWS regarding mussel survey locations. BSPC is replacing the mussel survey locations proposed at the February 23 meeting with the 17 mussel survey locations recommended by the MADFW, and anticipates field surveys will be completed at these locations in 2016. BSPC did not receive written comments from any other parties on the Baseline Study of Freshwater Mussel Species.

State-listed Odonates Survey

The MADFW provided comments on the proposed locations of odonate survey transects in a letter dated March 25, 2016. The MADFW recommended alternative locations for survey transects and requested an additional transect location at the upstream extent of the Lower Reservoir (bringing the total number of transects to 10). BSPC reviewed the locations identified in the MADFW's comment letter and is replacing the survey transects proposed at the February

23 meeting with the 10 transects proposed by the MADFW. Pursuant to the approved study plan, BSPC anticipates that odonate surveys will be initiated at these 10 locations in May 2016. BSPC did not receive written comments from any other parties on the State-listed Odonates Survey.

Instream Flow Assessment

During the February 23, 2016 study consultation meeting, BSPC presented the proposed 10 transect locations which were based on the distribution and abundance of habitat in the Deerfield River from Fife Brook Dam to the Deerfield Station No. 4 backwater. By letter dated March 25, 2016, the MADFW deferred to the USFWS with respect to the proposed transect locations. In an email dated March 30, 2016, the USFWS recommended an increase in the total number of transect locations to 19, specifically to “*include a wider range of substrates.*” BSPC is adopting recommendations for certain of the transect locations from the USFWS as described below and summarized in the table presented as Attachment 1.

As detailed in the Revised Study Plan (RSP) and SPD, the approved goals and objectives of the Instream Flow Assessment include performing select fieldwork at representative transect locations. BSPC notes that several of transects proposed by the USFWS are duplicative and include repetitive mesohabitat types, dominant substrates, and subordinate substrates. This does not meet the USFWS’s stated intention of including a “*wider range of substrates*” but instead duplicates substrates for which a transect has already been proposed. For example, the USFWS has proposed that transects be established at two locations each with glide habitats with dominant cobble substrates and subordinate small boulder substrates (these locations are represented by polygons 26 and 48 in the mesohabitat maps provided to stakeholders on March 4, 2016). Both locations include relatively wide sections of the Deerfield River located upstream from the confluence with the Cold River. BSPC believes that establishing a transect at one of these locations is sufficient to collect data regarding the response/availability of this representative habitat type. Establishing a second transect at each of these substrate types would not provide information regarding a “*wider range of substrates,*” as both dominant and subordinate substrate types are identical for polygons 26 and 48.

BSPC would also note that the RSP (pp. 13-2) states; “*Perform select field work at representative locations to collect germane information at the 125 cfs minimum flow, and to the extent practicable, two additional flows of 200 cfs and 275 cfs*”. This statement, which was not modified and is therefore part of the approved study plan, reflects the reality that BSPC does not control the Deerfield River, that collection of data at the 200 cfs and 275 cfs levels will rely upon coordination with others, and that flows could change due to conditions beyond BSPC’s control (a notion similarly echoed by the MADFW’s April 17, 2015 letter stating; “*Habitat mapping below Fife Brook dam will require days to complete and flows during this period may vary due to operations of the Deerfield River Hydroelectric Project*”). BSPC recognized these challenges even with five transects as proposed in RSP, and when the geographic extent of the Instream Flow Study was doubled in the SPD, BSPC recognized that such challenges would only increase with respect to the ten transects required by the SPD.

Nevertheless, to address stakeholder comments, BSPC will increase the number of transects utilized in the Instream Flow Assessment to a total of 14. BSPC will conduct the assessment at the 125 cfs minimum flow. To the extent practicable, BSPC will also collect germane information at the two additional flows of 200 cfs and 275 cfs at these 14 locations. The table presented as Attachment 1 to this letter summarizes the transect locations proposed by the USFWS and indicates which transect locations BSPC has adopted for the purposes of the Instream Flow Assessment. BSPC did not receive written comments from any other parties on the Instream Flow Assessment.

Conclusion

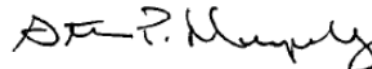
In accordance with the SPD, BSPC consulted with stakeholders regarding the Baseline Study of Freshwater Mussel Species, State-listed Odonates Survey, and Instream Flow Assessment. BSPC took into account comments received from both the MADFW and USFWS, and has modified the studies as appropriate to address the stated interests of these agencies. BSPC has adopted the MADFW's odonate survey transects, the freshwater mussel survey locations proposed by the MADFW and USFWS, and has included 14 transects proposed by the USFWS for the instream flow assessment to include a wider range of substrates.

With respect to the Whitewater Boating Flow Study and Angler Wading Study, BSPC continues to coordinate with stakeholders in preparation for the upcoming field surveys as described in the March 31, 2016 ILP Study Progress Report.

We thank the stakeholders for their continued engagement in the consultation process. If you have questions, please contact me at (315) 598-6130 or Steven.Murphy@brookfieldrenewable.com.

Sincerely,

Steven P. Murphy



Manager, Licensing
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Cc: F. Dunlap (Brookfield)

ATTACHMENT 1.
USFWS PROPOSED TRANSECT LOCATIONS FROM FIFE BROOK DAM TO THE
DEERFIELD STATION NO. 4 BACKWATER

Polygon	Mesohabitat	Dominate Substrate	Subdominate Substrate	Discussion
<i>River Reach from Fife Brook Dam to the Cold River</i>				
65	Glide	Coarse Gravel	Fine Gravel	BSPC concurs with this recommendation and intends to establish a transect in polygon 65 for this study
53	Glide	Cobble	Coarse Gravel	BSPC concurs with this recommendation and intends to establish a transect in polygon 53 for this study
26	Glide	Cobble	Small Boulder	BSPC concurs with this recommendation and intends to establish a transect in polygon 26 for this study
48	Glide	Cobble	Small Boulder	BSPC does not concur with this recommendations, as a transect with the same representative mesohabitat, dominate substrate, and subdominate substrate has already been included in this study (polygon 26)
37	Riffle	Coarse Gravel	Cobble	BSPC concurs with this recommendation and intends to establish a transect in polygon 37 for this study
79 or 99	Riffle	Cobble	Coarse Gravel	BSPC previously proposed to establish a transect in polygon 99; therefore, BSPC concurs with this recommendation and intends to establish a transect in polygon 99 for this study
49 or 52	Riffle	Cobble	Small Boulder	BSPC concurs with this recommendation and intends to establish a transect in polygon 49 for this study
89	Riffle	Cobble	Small Boulder	BSPC does not concur with this recommendations, as a transect with the same representative mesohabitat, dominate substrate, and subdominate substrate has already been included in this study (polygon 49)
58 or 54/55	Riffle	Small Boulder	Cobble	BSPC previously proposed to establish a transect in polygons 54/55; therefore, BSPC concurs with this recommendation and intends to establish a transect in polygons 54/55 for this study
57	Riffle	Small Boulder	Large Boulder	BSPC concurs with this recommendation and intends to establish a transect in polygon 57 for this study

Polygon	Mesohabitat	Dominate Substrate	Subdominate Substrate	Discussion
<i>River Reach from the Cold River to the Deerfield Station No. 4 Backwater</i>				
136	glide	Coarse gravel	Cobble	BSPC concurs with this recommendation and intends to establish a transect in polygon 136 for this study
162	glide	Cobble	Coarse Gravel	BSPC previously proposed to establish a transect in polygon 162; therefore, BSPC concurs with this recommendation and intends to establish a transect in polygon 162 for this study
144	glide	Cobble	Coarse Gravel	BSPC does not concur with this recommendations, as a transect with the same representative mesohabitat, dominate substrate, and subdominate substrate has already been included in this study (polygon 162)
131	glide	Cobble	Small Boulder	BSPC concurs with this recommendation and intends to establish a transect in polygon 131 for this study
150	Riffle	Coarse Gravel	Fine Gravel	BSPC concurs with this recommendation and intends to establish a transect in polygon 150 for this study
163	Riffle	Cobble	Coarse Gravel	BSPC previously proposed to establish a transect in polygon 163; therefore, BSPC concurs with this recommendation and intends to establish a transect in polygon 163 for this study
132	Riffle	Cobble	Coarse Gravel	BSPC does not concur with this recommendations, as a transect with the same representative mesohabitat, dominate substrate, and subdominate substrate has already been included in this study (polygon 163)
152	Riffle	Cobble	Small Boulder	BSPC concurs with this recommendation and intends to establish a transect in polygon 152 for this study
110	Riffle	Cobble	Small Boulder	BSPC does not concur with this recommendations, as a transect with the same representative mesohabitat, dominate substrate, and subdominate substrate has already been included in this study (polygon 152)

Bear Swamp Project (FERC No. 2669)

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